

DAKOTA DUNES COMMUNITY  
IMPROVEMENT DISTRICT

INDEPENDENT AUDITOR'S REPORT

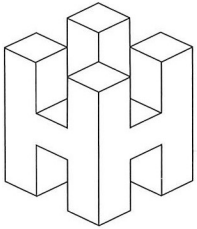
DECEMBER 31, 2023

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

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## INDEPENDENT AUDITOR'S REPORT

Board of Supervisors  
Dakota Dunes Community  
Improvement District  
Dakota Dunes, South Dakota

### **Report on the Audit of the Financial Statements Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT, Dakota Dunes, South Dakota, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the Dakota Dunes Community Improvement District, as of December 31, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Dakota Dunes Community Improvement District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Dakota Dunes Community Improvement District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Dakota Dunes Community Improvement District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Dakota Dunes Community Improvement District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the Schedule of the District's Proportionate Share of the Net Pension Liability (Asset), and the Schedule of the District's Contributions on pages 4 - 11 and 49 - 51 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Dakota Dunes Community Improvement District's basic financial statements. The accompanying budgetary comparison information on page 52 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The budgetary comparison is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison is fairly stated in all material respects in relation to the basic financial statements as a whole.

## **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2024, on our consideration of the Dakota Dunes Community Improvement District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Dakota Dunes Community Improvement District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Dakota Dunes Community Improvement District's internal control over financial reporting and compliance.

*Henjes, Larson, & Williams, P.C.*

Certified Public Accountants

Dakota Dunes, South Dakota  
December 19, 2024

## MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the Dakota Dunes Community Improvement District's annual financial report presents management's discussion and analysis of the District's financial performance for the year ended December 31, 2023. Please read it in conjunction with the District's financial statements, which follow this section.

### FINANCIAL HIGHLIGHTS

- The District's General Fund total revenues generated from property taxes, franchise taxes, charges for service and other revenues typical to operations was \$2,125,117 in 2023, as compared to \$1,980,278 in 2022. This was a 7.3 percent increase in revenues primarily due to a increase in property tax revenues. Operating expenses increased from \$1,501,131 in 2022 to \$2,080,722 in 2023. This increase can primarily be attributed to more operating expenses in 2023 due to the focus on street and roadway concrete repairs.
- The District's business-type activities (Enterprise Fund) charges for water and sewer services increased from \$1,842,142 in 2022 to \$2,024,517 in 2023. This was a 9.9 percent increase, primarily due to increased irrigation and water use because of a very dry year. Water and Sewer rates to Dakota Dunes residents were increased in March 2023. The water rate increase was due to maintaining adequate income to expense ratio in that fund. The sewer rate increase was due to a June 2023 increase in Sewer disposal rates charged by Sioux City and also maintaining adequate income to expense ratio in that fund. Expenses increased by 6.8 percent from \$1,671,043 in 2022 to \$1,784,162 in 2023.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of four parts – management's discussion and analysis (this section), the basic financial statements, including related notes, required supplementary information and other supplementary information. The basic financial statements include two types of statements that present different views of the District:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the District's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the District government, reporting the District's operations in more detail than the government-wide statements.
  - The governmental funds statements tell how general government services like public safety were financed in the short-term as well as what remains for future spending.
  - Proprietary fund statements offer short-term and long-term financial information about the activities that the District operates like businesses. The District has two proprietary funds – the Water Fund and the Sewer Fund.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed information. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

The following schedule summarizes the major features of the District's financial statements, including the portion of the District government they cover and the types of information they contain. The remainder of the overview section of the management's discussion and analysis explains the structure and contents of each of the statements.

**Major Features of Dakota Dunes' Government-Wide and Fund Financial Statements**

	<b>Government-Wide Statements</b>	<b>Fund Statements</b>	
		<b>Governmental Funds</b>	<b>Proprietary Funds</b>
Scope	Entire Dakota Dunes CID (except fiduciary funds and the fiduciary component units)	The activities of the District that are not proprietary or fiduciary, such as finance office, security, and parks	Activities the District operates similar to private businesses, the water and sewer systems
Required Financial Statements	*Statement of Net Position *Statement of Activities	*Balance Sheet *Statement of Revenues, Expenditures and Changes in Fund Balances	*Statement of Net Position *Statement of Revenues, Expenses and Changes in Net Position *Statement of Cash Flows
Accounting Basis and Measurement Focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus
Type of Asset/Liability Information	All assets and liabilities, both financial and capital, and short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities, both financial and capital, and short-term and long-term
Type of Inflow/Outflow Information	All revenues and expenses during the year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid

## **Government-Wide Statements**

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets, deferred outflows of resources, liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how they have changed. Net position – the difference between the District's assets/deferred outflows of resources and liabilities/deferred inflows of resources – is one way to measure the District's financial health or position.

- Increases or decreases in the District's net position are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the District consideration needs to be given to additional nonfinancial factors such as changes in the District's property tax base.

The government-wide financial statements of the District are reported in two categories:

- **Governmental Activities** -- This category includes most of the District's basic services, such as security, public works, parks department and general administration. Property taxes, charges for services, state and federal grants and interest earnings finance most of these activities.
- **Business-type Activities** -- The District charges a fee to customers to help cover the costs of certain services it provides. The District's water and sewer systems are included here.

## **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's most significant funds – not the District as a whole. Funds are accounting devices that the District uses to keep track of specific sources of funding and spending for particular purposes.

- State Law requires some of the funds to be established.
- The District Board establishes other funds to control and manage money for particular purposes or to show that it is properly using certain taxes and grants.

The District has two kinds of funds:

- **Governmental Funds** – Most of the District's basic services are included in the governmental funds, which focus on (1) how cash and other financial assets that can be readily converted to cash, flow in and flow out of these funds and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided on the subsequent page that explains the relationship (or differences) between the statements.
- **Proprietary Funds** – Services for which the District charges customers a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both short- and long-term financial information. The District's enterprise funds are the same as its business-type activities, but provide more detail and additional information, such as cash flows.



## FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

### Net Position

The District's combined net position increased by 7.5% between fiscal year 2022 and 2023 - increasing by \$1,996,384 (See Table 1).

**Table 1**  
**Summary of Net Position**

	Governmental Activities		Business-type Activities		Total		Total Percent Change
	2022	2023	2022	2023	2022	2023	
Current and Other Assets	\$ 3,914,896	\$ 4,223,888	\$ 1,989,942	\$ 1,890,912	\$ 5,904,838	\$ 6,114,800	3.6%
Capital Assets	13,172,107	14,043,228	9,255,228	11,093,709	22,427,335	25,136,937	12.1%
Total Assets	\$ 17,087,003	\$ 18,267,116	\$ 11,245,170	\$ 12,984,621	\$ 28,332,173	\$ 31,251,737	10.3%
Deferred Outflows of Resources	\$ 37,534	\$ 23,574	\$ 147,952	\$ 137,909	\$ 185,486	\$ 161,483	-12.9%
Long-term Liabilities Outstanding	\$ 189,740	\$ 285,177	\$ 1,174,894	\$ 1,840,502	\$ 1,364,634	\$ 2,125,679	55.8%
Other Liabilities	44,677	65,646	53,774	127,683	98,451	193,329	96.4%
Total Liabilities	\$ 234,417	\$ 350,823	\$ 1,228,668	\$ 1,968,185	\$ 1,463,085	\$ 2,319,008	58.5%
Deferred Inflows of Resources	\$ 4,201	\$ 66,792	\$ 494,714	\$ 475,377	\$ 498,915	\$ 542,169	8.7%
Net Position:							
Net Investment in Capital Assets	\$ 12,991,078	\$ 13,762,019	\$ 8,095,050	\$ 9,264,446	\$ 21,086,128	\$ 23,026,465	9.2%
Restricted	75,606	28,813	126,336	142,313	201,942	171,126	-15.3%
Unrestricted	3,819,235	4,082,243	1,448,354	1,272,209	5,267,589	5,354,452	1.6%
Total Net Position	\$ 16,885,919	\$ 17,873,075	\$ 9,669,740	\$ 10,678,968	\$ 26,555,659	\$ 28,552,043	7.5%

The Statement of Net Position presents the assets, deferred outflows of resources, liabilities, and deferred inflows of resources in order of relative liquidity. Liabilities are reported in two components – the amount due within one year and the amount due in more than one year. Long-term liabilities of the District, consisting of compensated absences payable, the SRF Loan, and Lease Liability have been reported in this manner on the Statement of Net Position. The difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources is its net position.

The District's net position in capital assets reflects its investment in capital assets (e.g. land, buildings, machinery and equipment); less any related outstanding debt used to acquire those assets. The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. The increase in net position invested in capital assets, net of related debt is due to the Winged Foot Development (Firethorn Extension) deed of infrastructure which were streetway, water and sewer utilities, storm sewer and street lighting and signage, net of related debt acquired, in 2023.

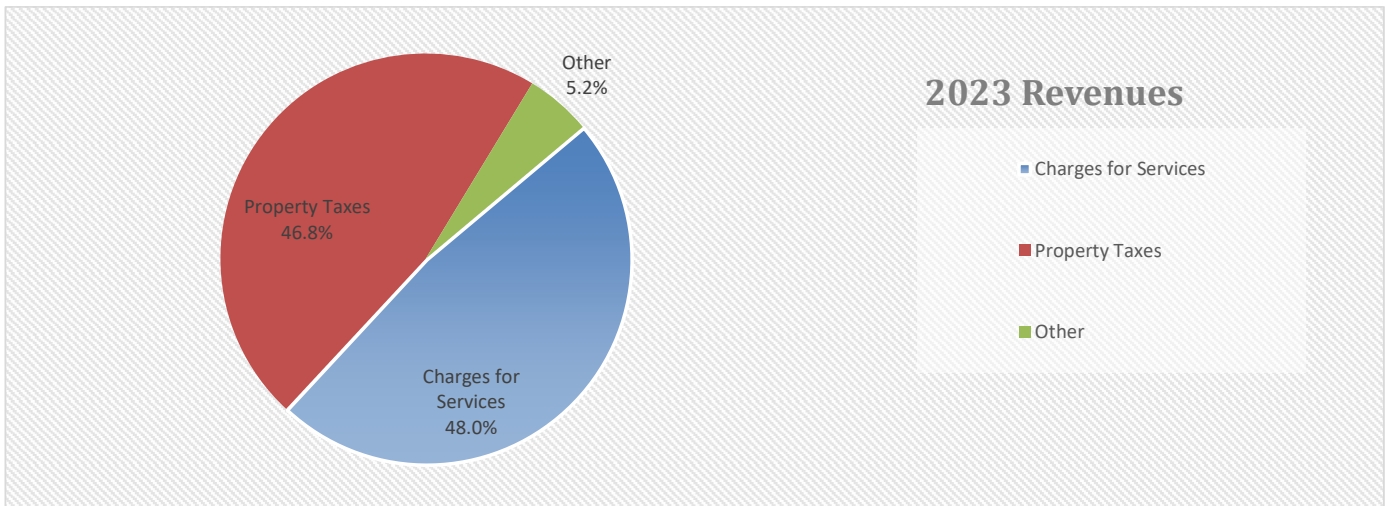
The District's restricted net position represent resources that are subject to external restrictions on how they may be used. These restrictions are normally set by state statute, federal regulations or debt covenants. Total restricted net position decreased from \$201,942 at the end of 2022 to \$171,126 at the end of 2023.

The remaining balance of net position is unrestricted and may be used to meet the District's ongoing obligations to citizens and creditors.

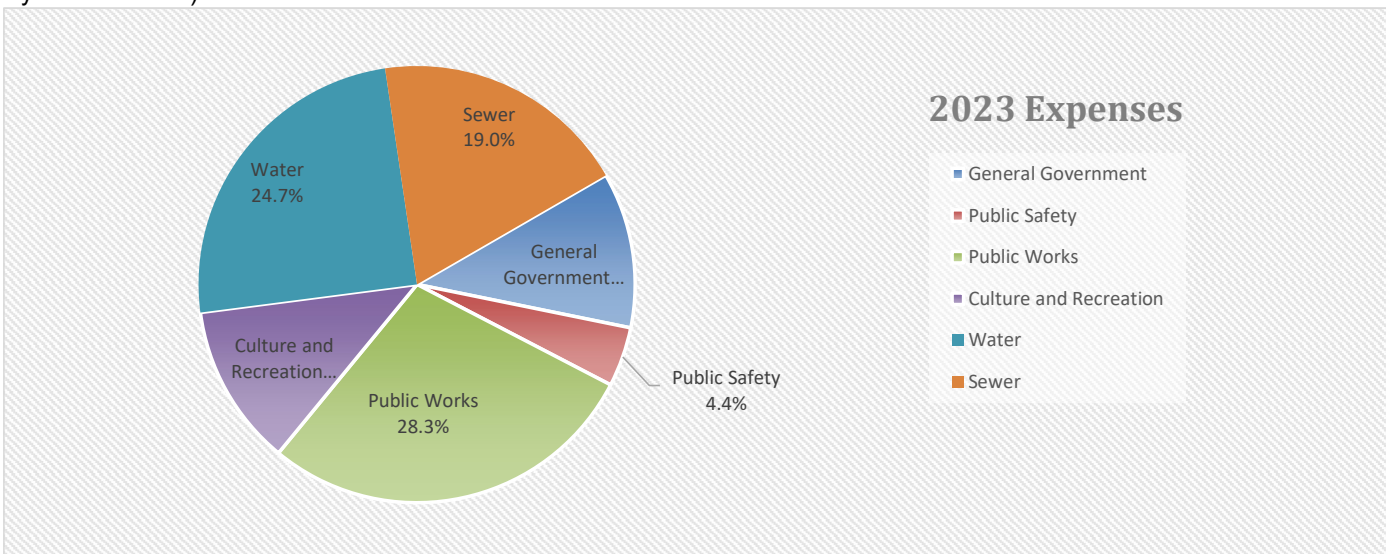
At the ends of the current and prior year, the District is able to report positive balances in net position for its separate governmental and business-type activities. Total unrestricted net position increased from \$5,267,589 at the end of 2022 to \$5,354,452 at the end of 2023. This is due to the increase in general fund cash which results from lower general fund expenses in 2023 and the rate increases for both Water and Sewer. The District's positive net position shows that it is able to finance its day-to-day activities.

## Changes in Net Position

The District's revenues totaled \$6,084,324. (See Table 2) Nearly 95% of the District's revenue comes from charges for services and property taxes, with 47 cents of every dollar raised coming from property taxes and 48 cents of every dollar raised coming from charges for services (primarily water and sewer operations).



The District's expenses totaled \$4,087,940. (See Table 2) This is an increase of \$435,637. The District's expenses cover a range of services, with 72 percent related to public work services (road maintenance), water system services, and sewer system services).



**Table 2**  
**Changes in Net Position**

	Governmental Activities		Business-type Activities		Total		Total Percent Change
	2022	2023	2022	2023	2022	2023	
<b>Revenues:</b>							
<b>Program Revenues:</b>							
Charges for Services	\$ 2,040	\$ 1,955	\$ 1,842,142	\$ 2,024,517	\$ 1,844,182	\$ 2,026,472	9.9%
Capital Grants and Contributions	-	1,166,110	-	285,480	-	1,451,590	-
Operating Grants and Contributions	-	-	-	412,866	-	412,866	-100.0%
<b>General Revenues:</b>							
Property Taxes	1,887,662	1,974,741	-	-	1,887,662	1,974,741	4.6%
Other	85,115	148,128	34,738	70,527	119,853	218,655	82.4%
<b>Total Revenues</b>	<b>\$ 1,974,817</b>	<b>\$ 3,290,934</b>	<b>\$ 1,876,880</b>	<b>\$ 2,793,390</b>	<b>\$ 3,851,697</b>	<b>\$ 6,084,324</b>	<b>58.0%</b>
<b>Expenses:</b>							
General Government	\$ 492,181	\$ 470,590	\$ -	\$ -	\$ 492,181	\$ 470,590	-4.4%
Public Safety	167,828	179,699	-	-	167,828	179,699	7.1%
Public Works	973,634	1,156,225	-	-	973,634	1,156,225	18.8%
Culture and Recreation	347,617	489,796	-	-	347,617	489,796	40.9%
Interest on Long-Term Debt	-	7,468	-	-	-	7,468	-
Water	-	-	1,015,316	1,008,594	1,015,316	1,008,594	-0.7%
Sewer	-	-	655,727	775,568	655,727	775,568	18.3%
<b>Total Expenses</b>	<b>\$ 1,981,260</b>	<b>\$ 2,303,778</b>	<b>\$ 1,671,043</b>	<b>\$ 1,784,162</b>	<b>\$ 3,652,303</b>	<b>\$ 4,087,940</b>	<b>11.9%</b>
Change in Net Position	\$ (6,443)	\$ 987,156	\$ 205,837	\$ 1,009,228	\$ 199,394	\$ 1,996,384	
Net Position - Beginning	\$ 16,997,459	\$ 16,885,919	\$ 9,463,903	\$ 9,669,740	\$ 26,461,362	\$ 26,555,659	
Restatement and Correction of Error	\$ (105,097)	\$ -	\$ -	\$ -	\$ (105,097)	\$ -	
Net Position - Ending	\$ 16,885,919	\$ 17,873,075	\$ 9,669,740	\$ 10,678,968	\$ 26,555,659	\$ 28,552,043	

### Governmental Activities

Table 2 and the narrative that follows consider the operations of the governmental activities.

Total revenues for the District's governmental activities increased by 66.6%, and total governmental expenses increased by 16.3%. The increase in revenues is primarily due to the due to the Winged Foot Development (Firethorn Extension) deed of infrastructure which were streetway, water and sewer utilities, storm sewer and street lighting and signage.

### Business-type Activities

Revenues of the District's business-type activities including other (charges for service + other revenue) increased by 48.8% to \$2,793,390 and expenses increased by 6.8% to \$1,784,162. Factors contributing to these results included the following:

- Revenues from Charges for Services increased from \$1,842,142 in 2022 to \$2,024,517 during 2023 a 9.9% increase, due to increased water usage for irrigation because of the dry weather. Water rates were also increased in March 2023.
- Water expenses decreased from \$1,015,316 in 2022 to \$1,008,594 during 2023, a 1.0% decrease. The District increased sewer rates in March 2023 to parallel Sioux City rates.

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial analysis of the District's funds mirror those highlighted in the analysis of governmental and business-type activities presented above. The District currently has two governmental funds - the general fund and the flood prevention fund, and two business-type funds, water and sewer. The District's flood prevention fund had a deficit balance of \$(395,931) at December 31, 2023.

### General Fund Budgetary Highlights

General Fund 2023 revenues were over budget by \$63,619. The General Fund expenditures consist of General Government, Public Safety, Public Works, Culture and Recreation, and Capital Outlay. Dakota Dunes Community Improvement District expenditures were \$67,025 more than budgeted in 2023. The operating expenses were under budget by \$15,766 and can be explained by decreased costs for group insurance, snow removal, fertilizer and weed control and tree maintenance. The capital outlay was over budget by \$28,450 due to timing of equipment purchases.

### CAPITAL ASSET ADMINISTRATION

At the end of 2023, the District had net capital assets of \$25,136,937 including, land, buildings, and various machinery and equipment. (See Table 3) This amount represents a net increase (including additions and deductions) of \$2,709,602, or 12.1%, more than last year.

**Table 3**  
**Capital Assets Net of Accumulated Depreciation and Amortization**

	Governmental Activities		Business-type Activities		Total Dollar	Total Percentage
	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>Change</u>	<u>Change</u>
Land	\$ 2,844,427	\$ 2,959,427	\$ 73,806	\$ 73,806	\$ 115,000	3.9%
Construction in Progress	9,334	89,812	120,934	1,748,838	1,708,382	1311.4%
Improvements other than Buildings	9,595,111	10,048,979	8,864,513	9,044,018	633,373	3.4%
Machinery and Equipment	496,029	609,737	52,564	46,720	107,864	19.7%
Right of Use Assets	54,332	191,258	54,332	100,922	183,516	168.9%
Intangible Assets	<u>172,874</u>	<u>144,015</u>	<u>89,079</u>	<u>79,405</u>	<u>(38,533)</u>	-14.7%
Total Capital Assets (Net)	<u>\$ 13,172,107</u>	<u>\$ 14,043,228</u>	<u>\$ 9,255,228</u>	<u>\$ 11,093,709</u>	<u>\$ 2,709,602</u>	12.1%

This year's major capital asset additions included:

- Governmental activities include the purchase of the following equipment and projects: 2023 International Snow Plow, 2023 Scag Mower, SGX 60 Stumper Grinder Bobcat Attachment, Dump Box for Sterling, Lighting Controllers for Interstate 29 Street Lights and Interstate 29 Street Light Upgrade to LED.
- Business-type activities included the purchase of an air compressor for the Water Plant, East Lift Station Rehab Wet Well, West Lift Station Rehab, East Lift Station Dry Well Rehab and Well #3 New Motor.

**LONG-TERM DEBT**

At the end of 2023, the District had \$2,125,679 in long-term obligations. This is a increase of 55.8% as shown on Table 4 below.

**Table 4  
Outstanding Debt and Obligations**

	Governmental Activities		Business-type Activities		Total Dollar	Total Percentage
	2022	2023	2022	2023	Change	Change
Direct Borrowing	\$ 126,252	\$ 86,562	\$ -	\$ -	(39,690)	-31.4%
Leases	54,777	194,647	54,777	103,570	188,663	172.2%
Compensated Absences	8,711	3,968	14,716	11,239	(8,220)	-35.1%
SRF Loan Clearwell	-	-	1,105,401	1,036,379	(69,022)	-6.2%
SRF Loan Parallel Sewer Line	-	-	-	260,014	260,014	-
SRF Loan Water Looping	-	-	-	429,300	429,300	-
<b>Total Outstanding Debt and Obligations</b>	<b>\$ 189,740</b>	<b>\$ 285,177</b>	<b>\$ 1,174,894</b>	<b>\$ 1,840,502</b>	<b>\$ 761,045</b>	<b>55.8%</b>

The District is liable for the accrued vacation and sick leave payable to full-time employees who meet the length of service requirements.

The District has a direct borrowing agreement for a Pelican street sweeper with an outstanding balance of \$86,562. The District also has right to use assets for governmental activities of \$194,647 and for business-type activities of \$103,570. The District has outstanding SRF Loans for the following: Clearwell loan of \$1,036,379, Parallel Sewer Line of \$260,014 and Water Looping of \$429,300 payable to the State of South Dakota. These loans are secured by a security interest in the District's Water System Income and Revenues. These loans were taken out in order to fund the Clear Well Project, the Parallel Sewer Line Project and the Water Looping Project. The SRF loans will be fully paid off in February 2036, April 2044 and April 2044 respectfully . In 2017, the District added a monthly surcharge to every water account of \$6.98 to pay for SRF Clearwell loan. In January 2024, the District added a monthly surcharge to every sewer account of \$1.10 to pay for the SRF Parallel Sewer Line loan.

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The District's taxable value for the 2024 fiscal year increased 15.3% from \$677,953,794 in 2023 to \$781,722,721 for 2024. The District requested collections of \$2,098,259 for property taxes for 2024.

Unlike municipalities, the District does not have authority to assess a sales tax. Therefore, a substantial amount of General Fund revenues comes from property tax.

The District-adopted a General Fund operating budget for the 2024 fiscal year with expensese increased by 12.9% to \$1,490,670 from \$1,400,697 for the 2023 fiscal year.

**CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional information, contact the District's Finance Office, P.O. Box 1997, 335 Sioux Point Road, Suite 200, Dakota Dunes, South Dakota 57049, or call (605) 232-4211.

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

STATEMENT OF NET POSITION

DECEMBER 31, 2023

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
<u>ASSETS</u>			
Cash	\$ 2,826,369	\$ 1,148,276	\$ 3,974,645
Restricted Cash		112,460	112,460
Certificates of Deposit - Investments	1,023,811	512,004	1,535,815
Taxes Receivable	21,501		21,501
Accounts Receivable - Net	33,407	177,698	211,105
Internal Balances	166,373	(166,373)	-
Lease Receivable	71,469		71,469
Inventory	48,312	94,877	143,189
Prepays	32,084	10,439	42,523
Capital Assets:			
Land	2,959,427	73,806	3,033,233
Construction Work in Progress	89,812	1,748,838	1,838,650
Other Capital Assets, Net of Depreciation	10,658,715	9,090,738	19,749,453
Intangible Assets, Net of Amortization	144,016	79,405	223,421
Right of Use Asset, Net of Amortization	191,258	100,922	292,180
Net Pension Asset	562	1,531	2,093
Total Assets	18,267,116	12,984,621	31,251,737
<u>DEFERRED OUTFLOWS OF RESOURCES</u>			
Pension Related Deferred Outflows	23,574	137,909	161,483
Total Deferred Outflows of Resources	23,574	137,909	161,483
<u>LIABILITIES</u>			
Accounts Payable and Accrued Expenses	65,646	127,683	193,329
Long-Term Liabilities:			
Due Within One Year	42,037	85,208	127,245
Due Within One Year - Leases	34,139	12,047	46,186
Due in More than One Year	48,492	1,651,724	1,700,216
Due in More than One Year - Leases	160,509	91,523	252,032
Total Liabilities	350,823	1,968,185	2,319,008
<u>DEFERRED INFLOWS OF RESOURCES</u>			
Unavailable Revenue		365,790	365,790
Lease Related	71,469		71,469
Pension Related Deferred Inflows	(4,677)	109,587	104,910
Total Deferred Inflows of Resources	66,792	475,377	542,169
<u>NET POSITION</u>			
Net Investment in Capital Assets	13,762,019	9,264,446	23,026,465
Restricted for Debt Service		112,460	112,460
Restricted for Pension Benefits	28,813	29,853	58,666
Unrestricted	4,082,243	1,272,209	5,354,452
Total Net Position	\$ 17,873,075	\$ 10,678,968	\$ 28,552,043

See Accompanying Notes to Financial Statements

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED DECEMBER 31, 2023

	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<u>GOVERNMENTAL ACTIVITIES:</u>				
General Government	\$ 470,590	\$	\$	
Public Safety	179,699			
Public Works	1,156,225	1,955		1,166,110
Culture and Recreation	489,796			
Interest on Long-Term Debt	7,468			
Total Governmental Activities	2,303,778	1,955	-	1,166,110
<u>BUSINESS-TYPE ACTIVITIES</u>				
Water	1,008,594	1,157,306	257,100	132,980
Sewer	775,568	867,211	155,766	152,500
Total Business-Type Activities	1,784,162	2,024,517	412,866	285,480
Total Primary Government	\$ <u>4,087,940</u>	\$ <u>2,026,472</u>	\$ <u>412,866</u>	\$ <u>1,451,590</u>

GENERAL REVENUES:

Property Taxes  
Franchise Taxes  
Unrestricted Investment Earnings  
Gain on Disposal of  
Capital Assets  
Rental Income  
Miscellaneous

Total General Revenues

Change in Net Position

Net Position - Beginning of Year

Net Position - End of year

See Accompanying Notes to Financial Statements

Net (Expense) Revenue and Changes in Net Position		
Primary Government		
Governmental Activities	Business-Type Activities	Total
\$ (470,590)	\$	\$ (470,590)
(179,699)		(179,699)
11,840		11,840
(489,796)		(489,796)
(7,468)		(7,468)
(1,135,713)	-	(1,135,713)
	538,792	538,792
	399,909	399,909
-	938,701	938,701
(1,135,713)	938,701	(197,012)
1,974,741		1,974,741
54,847		54,847
81,172	48,804	129,976
3,000		3,000
2,781	21,723	24,504
6,328		6,328
2,122,869	70,527	2,193,396
987,156	1,009,228	1,996,384
16,885,919	9,669,740	26,555,659
<u>\$ 17,873,075</u>	<u>\$ 10,678,968</u>	<u>\$ 28,552,043</u>

See Accompanying Notes to Financial Statements



DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

BALANCE SHEET

GOVERNMENTAL FUNDS

DECEMBER 31, 2023

	<u>General Fund</u>	<u>Flood Prevention Fund</u>	<u>Total Governmental Funds</u>
<u>ASSETS</u>			
Cash	\$ 2,826,369	\$	\$ 2,826,369
Certificate of Deposit	1,023,811		1,023,811
Taxes Receivable	21,501		21,501
Accounts Receivable - Net	33,407		33,407
Interfund Receivable	600,344	164,020	764,364
Lease Receivable	71,469		71,469
Inventory	10,272	38,040	48,312
Prepaid Expenses	32,084		32,084
Total Assets	<u>\$ 4,619,257</u>	<u>\$ 202,060</u>	<u>\$ 4,821,317</u>
<u>LIABILITIES</u>			
Accounts Payable	\$ 52,863	\$	\$ 52,863
Accrued Wages	12,783		12,783
Interfund Payable		597,991	597,991
Total Liabilities	65,646	597,991	663,637
<u>DEFERRED INFLOWS OF RESOURCES</u>			
Unavailable Revenue	38,449		38,449
Lease Related	71,469		71,469
Total Deferred Inflows of Resources	109,918	-	109,918
<u>FUND BALANCES</u>			
Nonspendable:			
Inventory	10,272	38,040	48,312
Prepaid Expenses	32,084		32,084
Unassigned	4,401,337	(433,971)	3,967,366
Total Fund Balances	<u>4,443,693</u>	<u>(395,931)</u>	<u>4,047,762</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 4,619,257</u>	<u>\$ 202,060</u>	<u>\$ 4,821,317</u>

See Accompanying Notes to Financial Statements

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

RECONCILIATION OF THE BALANCE SHEET -  
GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

DECEMBER 31, 2023

Total governmental fund balances (page 15)	\$	4,047,762
Amounts reported in governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Capital Assets	\$	34,675,800
Accumulated Depreciation and Amortization	<u>(20,823,830)</u>	13,851,970
Right to use assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Cost of Right to Use Assets	240,085	
Accumulated Amortization	<u>(48,827)</u>	191,258
Net pension asset is not a financial resource and therefore is not reported in the funds.		562
Long-term liabilities are not due and payable with current resources and therefore are not reported in the funds.		
Direct Borrowing	(86,562)	
Lease Liabilities	(194,647)	
Compensated Absences	<u>(3,968)</u>	(285,177)
Unavailable Revenue - delinquent taxes and cable franchise fees are not available to pay for current period expenditures and therefore are unavailable in the funds.		38,449
Pension related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds as follows:		
Deferred Outflows of Resources		23,574
Deferred Inflows of Resources		<u>4,677</u>
Total net position of governmental activities (page 12)	\$	<u><u>17,873,075</u></u>

See Accompanying Notes to Financial Statements

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCE

GOVERNMENTAL FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2023

	<u>General Fund</u>	<u>Flood Prevention Fund</u>	<u>Total Governmental Funds</u>			
<u>REVENUES</u>						
Property Taxes	\$ 1,979,452	\$	\$ 1,979,452			
Franchise Taxes	53,429		53,429			
Charges for Services	1,955		1,955			
Rental Income	2,781		2,781			
Interest	81,172		81,172			
Miscellaneous	6,328		6,328			
	<hr/>	<hr/>	<hr/>			
Total Revenues	2,125,117	-	2,125,117			
<u>EXPENDITURES</u>						
Current:						
General Government	434,788		434,788			
Public Safety	133,652		133,652			
Public Works	437,331		437,331			
Culture and Recreation	409,692		409,692			
Capital Outlay	585,550		585,550			
Debt Service:						
Principal - Direct Borrowing	39,690		39,690			
Principal - Right to Use Leases	32,551		32,551			
Interest	7,468		7,468			
	<hr/>	<hr/>	<hr/>			
Total Expenditures	2,080,722	-	2,080,722			
Excess of Revenues Over Expenditures				<hr/>	<hr/>	<hr/>
	44,395	-	44,395			
<u>OTHER FINANCING SOURCES</u>						
Leases Issued	172,421		172,421			
Proceeds from Sale of Capital Assets	3,000		3,000			
	<hr/>	<hr/>	<hr/>			
Total Other Financing Sources	175,421	-	175,421			
Net Change in Fund Balance	219,816	-	219,816			
Fund Balance - Beginning of Year	4,223,877	(395,931)	3,827,946			
	<hr/>	<hr/>	<hr/>			
Fund Balance - End of Year	\$ 4,443,693	\$ (395,931)	\$ 4,047,762			
	<hr/> <hr/>	<hr/> <hr/>	<hr/> <hr/>			

See Accompanying Notes to Financial Statements

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCE -  
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2023

Net change in fund balances - total governmental funds (page 17) \$ 219,816

Amounts reported in governmental activities in the statement of net position are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Depreciation expense exceeded capital outlays in the current year as follows:

Expenditures for Capital Outlays	\$ 410,129	
Depreciation Expense	<u>(845,045)</u>	(434,916)

Governmental funds report capital outlays for leases as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated lives and reported as amortization expense. This is the amount by which capital outlay exceeded amortization for right to use assets in the current period:

Expenditures for Right to Use Asset Additions	175,421	
Amortization Expense	<u>(35,495)</u>	139,926

Donated capital assets increase net position in the statement of activities, but do not appear in the governmental funds because they are not reported as expenditures in governmental funds. 1,166,110

Compensated absences reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds. 4,743

Revenue reported as unavailable revenue in the governmental fund financial statements was recorded as revenue in the government-wide financial statements. (3,293)

The current year District employer share of SDRS contributions are reported as expenditures in the governmental funds, but are reported as deferred outflow of resources in the statement of net position. 8,878

Long-term accrual of pension expense is not reported in the governmental funds as it does not consume current financial resources and is not reported as an expenditure in the governmental funds. (13,928)

Lease proceeds provide current financial resources to governmental funds, but increases long-term liabilities in the statement of net position. (172,421)

Repayment of direct borrowing and lease principal are expenditures in the governmental funds but reduce long term liabilities in the statement of net position. 72,241

Change in net position of governmental activities (pages 13-14) \$ 987,156

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

STATEMENT OF NET POSITION

PROPRIETARY FUNDS

DECEMBER 31, 2023

	<u>Water Fund</u>	<u>Sewer Fund</u>	<u>Total Proprietary Funds</u>
<u>CURRENT ASSETS</u>			
Cash	\$ 1,148,276	\$	\$ 1,148,276
Restricted Cash	112,460		112,460
Certificates of Deposit - Investments	512,004		512,004
Accounts Receivable, Net	77,925	99,773	177,698
Interfund Receivable	337,880		337,880
Inventory	92,987	1,890	94,877
Prepaid Expenses	7,829	2,610	10,439
	<hr/>	<hr/>	<hr/>
Total Current Assets	2,289,361	104,273	2,393,634
<u>CAPITAL ASSETS</u>			
Land	72,826	980	73,806
Improvements Other Than Buildings	10,773,727	6,902,277	17,676,004
Machinery and Equipment	145,279		145,279
Intangible Assets	244,864		244,864
Right of Use Asset	95,374	31,791	127,165
Construction Work in Progress	1,082,066	666,772	1,748,838
	<hr/>	<hr/>	<hr/>
	12,414,136	7,601,820	20,015,956
Less: Accumulated Depreciation and Amortization	(5,522,281)	(3,399,966)	(8,922,247)
	<hr/>	<hr/>	<hr/>
Capital Assets, Net	6,891,855	4,201,854	11,093,709
<u>OTHER ASSETS</u>			
Net Pension Asset	1,026	505	1,531
	<hr/>	<hr/>	<hr/>
Total Other Assets	1,026	505	1,531
	<hr/>	<hr/>	<hr/>
Total Assets	9,182,242	4,306,632	13,488,874
<u>DEFERRED OUTFLOWS OF RESOURCES</u>			
Pension Related to Deferred Outflows	85,192	52,717	137,909
	<hr/>	<hr/>	<hr/>
Total Deferred Outflows of Resources	85,192	52,717	137,909

See Accompanying Notes to Financial Statements

STATEMENT OF NET POSITION

PROPRIETARY FUNDS

DECEMBER 31, 2023

	<u>Water Fund</u>	<u>Sewer Fund</u>	<u>Total Proprietary Funds</u>
<u>CURRENT LIABILITIES</u>			
Accounts Payable	50,491	59,123	109,614
Accrued Wages	7,617	2,539	10,156
Customer Deposits	547		547
Interfund Payable		504,253	504,253
Accrued Interest	6,525	841	7,366
Current Portion of Note Payable	79,892	5,316	85,208
Current Portion of Lease Liability	9,035	3,012	12,047
Total Current Liabilities	154,107	575,084	729,191
<u>NON-CURRENT LIABILITIES</u>			
Compensated Absences	8,429	2,810	11,239
Notes Payable, Net of Current Portion	1,385,787	254,698	1,640,485
Lease Liability, Net of Current Portion	68,642	22,881	91,523
Total Non-Current Liabilities	1,462,858	280,389	1,743,247
Total Liabilities	1,616,965	855,473	2,472,438
<u>DEFERRED INFLOWS OF RESOURCES</u>			
Unavailable Revenue	365,790		365,790
Pension Related Deferred Inflow	65,077	44,510	109,587
Total Deferred Inflows of Resources	430,867	44,510	475,377
<u>NET POSITION</u>			
Net Investment in Capital Assets	5,348,499	3,915,947	9,264,446
Restricted for Debt Service	112,460		112,460
Restricted for Pension Benefits	21,141	8,712	29,853
Unrestricted	1,737,502	(465,293)	1,272,209
Total Net Position	\$ 7,219,602	\$ 3,459,366	\$ 10,678,968

See Accompanying Notes to Financial Statements

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

STATEMENT OF REVENUES,  
EXPENSES, AND CHANGES IN FUND NET POSITION

PROPRIETARY FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2023

	<u>Water Fund</u>	<u>Sewer Fund</u>	<u>Total Proprietary Funds</u>
<u>OPERATING REVENUES</u>			
Charges for Services	\$ 1,157,306	\$ 867,211	\$ 2,024,517
Total Operating Revenues	1,157,306	867,211	2,024,517
<u>OPERATING EXPENSES</u>			
Personal Services	267,900	89,789	357,689
Other Current Expense	401,796	518,602	920,398
Depreciation	285,066	163,108	448,174
Amortization	19,357	3,228	22,585
Interest Expense	34,475	841	35,316
Total Operating Expenses	1,008,594	775,568	1,784,162
Net Operating Income	148,712	91,643	240,355
<u>NON-OPERATING REVENUES</u>			
Rental Revenue	21,723		21,723
Investment Earnings	42,934	5,870	48,804
Grant Revenue	257,100	155,766	412,866
Total Non-Operating Revenue	321,757	161,636	483,393
Income Before Contributions	470,469	253,279	723,748
Capital Contributions	132,980	152,500	285,480
Change in Net Position	603,449	405,779	1,009,228
Net Position - Beginning of Year	6,616,153	3,053,587	9,669,740
Net Position - End of Year	\$ <u>7,219,602</u>	\$ <u>3,459,366</u>	\$ <u>10,678,968</u>

See Accompanying Notes to Financial Statements

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

STATEMENT OF CASH FLOWS

PROPRIETARY FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2023

INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS

	<u>Water Fund</u>	<u>Sewer Fund</u>	<u>Total Proprietary Funds</u>
<u>CASH FLOWS FROM OPERATING ACTIVITIES</u>			
Cash Received from Customers	\$ 1,139,772	\$ 863,269	\$ 2,003,041
Cash Paid for Interfund Reimbursements	337,507	147,709	485,216
Cash Paid to Employees for Services	(278,980)	(89,166)	(368,146)
Cash Paid to Suppliers for Goods and Services	(396,980)	(494,992)	(891,972)
Cash Paid for Interest	(32,129)		(32,129)
Net Cash Provided by Operating Activities	769,190	426,820	1,196,010
<u>CASH FLOW FROM CAPITAL AND RELATED FINANCING ACTIVITIES</u>			
Payment for Purchase of Capital Assets	(1,118,465)	(845,793)	(1,964,258)
Payment for Purchase of Lease Assets	(44,626)	(14,875)	(59,501)
Proceeds from SRF Grant	257,100	155,766	412,866
Proceeds from SRF Loan	429,300	260,014	689,314
Proceeds from Lease Liabilities	44,626	14,875	59,501
Payments on Debt and Leases	(77,054)	(2,677)	(79,731)
Net Cash (Used) by Capital and Related Financing Activities	(509,119)	(432,690)	(941,809)
<u>CASH FLOWS FROM INVESTING ACTIVITIES</u>			
Rental Receipts	21,723		21,723
Interest Earned on Investments	42,934	5,870	48,804
Net Cash Provided by Investing Activities	64,657	5,870	70,527
Net Increase in Cash	324,728	-	324,728
Cash at Beginning of Year	1,448,012		1,448,012
Cash at End of Year	\$ 1,772,740	\$ -	\$ 1,772,740
<u>NON-CASH NON-CAPITAL FINANCING ACTIVITIES</u>			
Revenue Recognized from Sale of			
Water Tower Leases	\$ 12,875	\$ -	\$ 12,875
Donated Capital Assets	\$ 132,980	\$ 152,500	\$ 285,480

See Accompanying Notes to Financial Statements



DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

STATEMENT OF CASH FLOWS

PROPRIETARY FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2023

INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS

	<u>Water Fund</u>	<u>Sewer Fund</u>	<u>Total Proprietary Funds</u>
<u>RECONCILIATION OF NET OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES</u>			
Net Operating Income	\$ 148,712	\$ 91,643	\$ 240,355
Adjustments to Reconcile Net Operating Income to Net Cash Provided by Operating Activities:			
Depreciation Expense	285,066	163,108	448,174
Amortization Expense	19,357	3,228	22,585
<u>(Increase) Decrease in:</u>			
Accounts Receivable	(17,931)	(3,942)	(21,873)
Interfund Receivable	337,507		337,507
Inventory	(36,172)	(1,890)	(38,062)
Prepaid Expenses	(1,125)	(375)	(1,500)
Net Pension Asset	(17)	(6)	(23)
Pension Related Deferred Outflows	7,532	2,511	10,043
<u>Increase (Decrease) In:</u>			
Accounts Payable	42,113	25,875	67,988
Accrued Wages	1,753	584	2,337
Customer Deposits	397		397
Interfund Payable		147,709	147,709
Accrued Interest	2,346	841	3,187
Compensated Absences	(2,608)	(869)	(3,477)
Deferred Inflows	(17,740)	(1,597)	(19,337)
 Total Adjustments	<u>620,478</u>	<u>335,177</u>	<u>955,655</u>
 Net Cash Provided by Operating Activities	\$ <u><u>769,190</u></u>	\$ <u><u>426,820</u></u>	\$ <u><u>1,196,010</u></u>

See Accompanying Notes to Financial Statements

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 1 - SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the significant accounting policies followed in the preparation of these financial statements.

A - Financial Reporting Entity

The reporting entity of the Dakota Dunes Community Improvement District (District), consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity); those organizations for which the primary government is financially accountable; and, other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete. The District does not include any component units within its reporting entity.

B - Basis of Presentation

*Government-Wide Financial Statements*

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the District and for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients for goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

*Fund Financial Statements*

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and proprietary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the District or it meets the following criteria:

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES  
(Cont.) B - Basis of Presentation - (Continued)

1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise funds are at least 10 percent of the corresponding total for all funds of that category or type, and
2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined, or
3. Management has elected to classify one or more governmental or enterprise funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The major funds of the District financial reporting entity are described below:

Governmental Funds

General Fund - The General Fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered to be a major fund.

Flood Prevention Fund - The Flood Prevention Fund is a special revenue fund used to account for intergovernmental revenue received from FEMA and the State of South Dakota and the related expenditures to pay for flood prevention costs incurred from brief flooding events in 2019 and 2014 and a significant flooding event during 2011 and the related clean-up costs.

Proprietary Funds

Enterprise Funds - Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Activities are required to be reported as enterprise funds if any one of the following criteria is met. Governments should apply each of these criteria in the context of the activity's principal revenue sources.

1. The activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity. Debt that is secured by a pledge of net revenues from fees and charges and the full faith and credit of a related primary government or component unit - even if that government is not expected to make any payments - is not payable solely from fees and charges of the activity. (Some debt may be secured, in part, by a portion of its own proceeds but should be considered as payable "solely" from the revenues of the activity.)

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

(Cont.) B - Basis of Presentation (Continued)

2. Laws or regulations require that the activity's costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues.
3. The pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

The District has two enterprise funds:

Water Fund - Financed primarily by user charges, this fund accounts for the construction and operation of the District waterworks system and related facilities. This is a major fund.

Sewer Fund - Financed primarily by user charges, this fund accounts for the construction and operation of the District sanitary sewer and related facilities. This is a major fund.

C - Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

*Measurement Focus*

Government-Wide Financial Statements - In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the "economic resources" measurement focus, applied on the accrual basis of accounting.

Fund Financial Statements - In the fund financial statements, the "current financial resources" measurement focus and the modified accrual basis of accounting are applied to governmental fund types, while the "economic resources" measurement focus and the accrual basis of accounting are applied to the proprietary fund types.

*Basis of Accounting*

Government-Wide Financial Statements - In the government-wide Statement of Net Position and Statement of Activities, governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues and related assets are recorded when earned (usually when the right to receive cash vests); and expenses and related liabilities are recorded when an obligation is incurred (usually when the obligation to pay cash in the future vests).

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

(Cont.) C - Measurement Focus and Basis of Accounting (Continued)

Fund Financial Statements - All governmental fund types are accounted for using the modified accrual basis of accounting. Their revenues, including property taxes, are recognized when they become measurable and available. "Available" means resources are collected or to be collected soon enough after the end of the fiscal year that they can be used to pay the bills of the current period. The accrual period for the District is 30 days. The revenues which are accrued at December 31, 2023, are cable franchise revenues and reimbursements.

Under the modified accrual basis of accounting, receivables may be measurable but not available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Reported unavailable revenues are those where asset recognition criteria have been met but for which revenue recognition criteria have not been met.

Expenditures are generally recognized when the related fund liability is incurred. Exceptions to this general rule include principal and interest on general long-term debt which are recognized when due.

All proprietary fund types are accounted for using the accrual basis of accounting. Their revenues are recognized when they are earned, and their expenses are recognized when they are incurred.

D - Interfund Eliminations and Reclassifications

Government-Wide Financial Statements - In the process of aggregating data for the government-wide financial statements, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified, as follows:

In order to minimize the grossing-up effect on assets and liabilities within the governmental and business-type activities columns of the primary government, amounts reported as interfund receivables and payables have been eliminated in the governmental and business-type activities columns, except for the net, residual amounts due between governmental and business-type activities, which are presented as internal balances.

E - Deposits and Investments

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with a term to maturity at date of acquisition of three months or less. Investments in open-end mutual fund shares, or similar investments in external investment pools, are also considered to be cash equivalents.

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

(Cont.) F - Capital Assets

Capital Assets include land, buildings, machinery and equipment, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. Infrastructure assets are long-lived capital assets that normally are stationary in nature and normally can be preserved for a significantly greater number of years than most capital assets.

The accounting treatment over capital assets depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

Government-Wide Financial Statements - Capital assets are recorded at historical cost, or estimated cost, where actual cost could not be determined. Donated capital assets are valued at their acquisition value on the date donated. Reported cost values include ancillary charges necessary to place the asset into its intended location and condition for use. Subsequent to initial capitalization, improvements or betterments that are significant and which extend the useful life of a capital asset are also capitalized.

Infrastructure assets used in general government operations, consisting of certain improvements other than buildings, including roads, bridges, sidewalks, drainage systems, and lighting systems are recorded at cost, and classified as "Improvements Other Than Buildings".

Depreciation and amortization of all exhaustible capital assets is recorded as an allocated expense in the government-wide Statement of Activities, with net capital assets reflected in the Statement of Net Position. Accumulated depreciation and amortization is netted with capital assets on the government-wide Statement of Net Position and reported on the face of the proprietary fund's Statement of Net Position.

Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts), depreciation and amortization methods, and estimated useful lives of capital assets reported in the government-wide financial statements and proprietary funds are as follows:

	<u>Capitalization Threshold</u>	<u>Depreciation/ Amortization Method</u>	<u>Estimated Useful Life</u>
Land and Land Rights	All	N/A	N/A
Buildings	\$ 50,000	Straight-Line	50 Years
Improvements Other Than Buildings:			
Water/Sewer Lines	\$ 25,000	Straight-Line	50 Years
Roads	\$ 50,000	Straight-Line	15-75 Years
Other Improvements	\$ 10,000	Straight-Line	15-50 Years
Machinery, Equipment and Vehicles	\$ 2,500	Straight-Line	5-20 Years
Intangible Assets	\$ 25,000	Straight-Line	15-30 Years

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES  
(Cont.) F - Capital Assets (Continued)

Land is an inexhaustible capital asset and is not depreciated.

Fund Financial Statements - In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the appropriate governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for on the accrual basis, the same as in the government-wide financial statements.

G - Leases

Lessee - The District is a lessee for noncancellable leases of office copiers, office space, maintenance building, and cold storage. The District recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements.

At the commencement of a lease, the District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The District uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the District generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the District is reasonably certain to exercise.

The District monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES  
(Cont.) G – Leases (Continued)

Lessor - The District is also a lessor for a noncancellable lease on real property. The District recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements.

At the commencement of a lease, the District initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the District determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The District uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the non-cancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The District monitors changes in circumstances that would require a remeasurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

H - Long-Term Liabilities

The accounting treatment of long-term liabilities depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term liabilities to be repaid from governmental and business-type resources are reported as liabilities in the government-wide financial statements. The long-term liabilities primarily consist of notes payable, direct borrowing, lease obligations, and compensated absences.

In the fund financial statements, debt proceeds are reported as revenues (other financing sources), while payments of principal and interest are reported as expenditures when they become due. The accounting for proprietary fund long-term debt is on the accrual basis, and the same in the fund statements as in the government-wide financial statements.



DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

(Cont.) I - Program Revenues

Program revenues derive directly from the program itself or from parties other than the District's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

Charges for Services - These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.

Program-Specific Operating Grants and Contributions - These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.

Program-Specific Capital Grants and Contributions - These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

J - Deferred Inflows and Deferred Outflows of Resources

In addition to assets, the Statement of Net Position reports a separate section for deferred outflows of resources. Deferred outflows of resources represent consumption of net position that applies to a future period or periods. These items will not be recognized as an outflow of resources until the applicable future period.

In addition to liabilities, the Statement of Net Position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent acquisitions of net position that applies to a future period or periods. These items will not be recognized as an inflow of resources until the applicable future period.

K - Proprietary Funds Revenue and Expense Classifications

In the proprietary funds' Statement of Revenues, Expenses, and Changes in Net Position, revenues and expenses are classified in a manner consistent with how they are classified in the Statement of Cash Flows. That is, transactions for which related cash flows are reported as capital and related financing activities, non-capital financing activities, or investing activities are not reported as components of operating revenues or expenses.

L - Cash and Cash Equivalents

The District pools the cash resources of its proprietary funds for cash management purposes. The proprietary funds essentially have access to the entire amount of their cash resources on demand. Accordingly, each proprietary fund's equity in the cash management pool is considered to be cash and cash equivalents for the purpose of the Statement of Cash Flows.

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES  
(Cont.) M - Equity Classifications

Government-Wide Statements - Equity is classified as Net Position and is displayed in three components:

Net Investment in Capital Assets - Consists of capital assets, including restricted capital assets, net of accumulated depreciation and amortization (if applicable) and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted Net Position - Consists of net position with constraints placed on their use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.

Unrestricted Net Position - All other net position that do not meet the definition of "Restricted" or "Net Investment in Capital Assets".

Fund Financial Statements - Governmental fund equity is classified as fund balance, and may distinguish between "Nonspendable", "Restricted", "Committed", "Assigned", and "Unassigned" components. Proprietary fund equity is classified the same as in the government-wide financial statements.

N - Application of Net Position

It is the District's policy to first use restricted net position, prior to the use of unrestricted net position when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

O - Fund Balance Classification Policies and Procedures

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the District classifies governmental fund balances as follows:

Nonspendable - Includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.

Restricted - Includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.

Committed - Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end.

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

(Cont.) O - Fund Balance Classification Policies and Procedures (Continued)

Assigned - Includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund balance may be assigned by the Finance Officer.

Unassigned - Includes positive fund balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

The Nonspendable Fund Balance is comprised of the following:

- Amount reported in nonspendable form such as inventory and prepaid expenses.
- Amount legally or contractually required to be maintained intact such as deposits.

The District uses *restricted/committed* amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the District would first use *committed*, then *assigned*, and lastly *unassigned* amounts of unrestricted fund balance when expenditures are made.

The District does not have a formal minimum fund balance policy.

The purpose of the District's major special revenue fund and revenue source is listed below:

Flood Prevention Fund

Intergovernmental revenue received from  
FEMA and the State of South Dakota

Note 2 - DEPOSITS AND INVESTMENTS

The District follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

Deposits - The District's cash deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 9-22-6, 9-22-6.1 and 9-22-6.2, and may be in the form of demand or time deposits. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 2 - DEPOSITS AND INVESTMENTS

(Cont.) Investments - In general, SDCL 4-5-6 permits District funds to be invested only in (a) securities of the United States and securities guaranteed by the United States government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

The District held investments in certificates of deposit with original maturities greater than three months of \$1,023,811 in the governmental funds, and \$512,004 in the Water Fund at December 31, 2023.

Assignment of Investment Income - State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The District's policy is to credit all income from deposits and investments to the fund making the investment.

Restricted Cash - Assets restricted to use for a specific purpose through segregation of balances in separate accounts are as follows:

<u>Purpose</u>	<u>Amount</u>
Proprietary Funds - Water surcharge revenue required to be used for debt service.	\$ <u>112,460</u>

Note 3 - RECEIVABLES AND PAYABLES

Receivables and payables due from or to a single party are not aggregated in these financial statements. The District expects all receivables to be collected within one year.

Note 4 - INVENTORY

Inventory in the General Fund consists of expendable supplies held for consumption. Supply inventories are recorded at cost. Inventory in the Flood Prevention Fund consists of expendable supplies held for sale or consumption. These inventories are recorded at their estimated net realizable value (which is below cost).

Inventory acquired for resale in the proprietary funds is recorded as an asset when acquired. The consumption of inventories held for resale is charged to expense as it is consumed. Inventories held for resale are recorded at the lower of cost or net realizable value, on the first-in, first-out cost flow assumption.

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 4 - INVENTORY

(Cont.) Government-Wide Financial Statements - In the government-wide financial statements, inventory is recorded as an asset at the time of purchase and charged to expense as it is consumed.

Fund Financial Statements - In the fund financial statements, inventory is recorded as an asset at the time of purchase and charged to expense as it is consumed. Material supply inventories are off-set by a nonspendable fund balance which indicates that they do not constitute "available spendable resources" even though they are a component of net current assets.

Note 5 - UNAVAILABLE REVENUE

Due to potential technology changes, consolidation in the communication industry and long-term lease risks, the District sold three long-term tower leases for \$515,000 for the period May 10, 2012 through May 31, 2052. Current year rental income recognized in the water fund related to these sales was \$12,875. The balance of unrecognized revenue was \$365,790 at December 31, 2023, and is included as a deferred inflow of resources on the Statement of Net Position.

The District calculated the present value of the future revenues sold to be \$515,000 which assumed a discount rate of 6.0%. The calculation assumed the renewal options under the leases would be exercised until they expire in 2052 and new leases covered by the agreement would not be entered into after their expiration in 2052.

Note 6 - PROPERTY TAXES

Property taxes are levied on or before October 1, of the year preceding the start of the fiscal year. They attach as an enforceable lien on property and become due and payable as of the following January 1, the first day of the fiscal year. Taxes are payable in two installments on or before April 30 and October 31 of the fiscal year.

The District is permitted by several state statutes to levy varying amounts of taxes per \$1,000 of taxable valuation on taxable real property in the District. The maximum mill levy by state statute is 10.0.

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 7 - CHANGES IN CAPITAL ASSETS

A summary of changes in capital assets for the year ended December 31, 2023, is as follows:

	<u>Balance January 1, 2023</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance December 31, 2023</u>
<u>Governmental Activities:</u>				
Capital Assets, Not Being Depreciated/Amortized:				
Land	\$ 2,844,427	\$ 115,000		\$ 2,959,427
Construction, Work in Progress	<u>9,334</u>	<u>410,129</u>	\$(329,651)	<u>89,812</u>
Total Not Being Depreciated/Amortized	2,853,761	525,129	(329,651)	3,049,239
Capital Assets, Being Depreciated/Amortized:				
Improvements Other Than Buildings	28,169,583	1,153,359		29,322,942
Machinery and Equipment	1,651,237	230,403	( 10,900)	1,870,740
Right of Use Asset	67,664	172,421		240,085
Intangible Assets	<u>432,880</u>	<u>          </u>	<u>          </u>	<u>432,880</u>
Total Being Depreciated/Amortized	30,321,364	1,556,183	( 10,900)	31,866,647
Less Accumulated Depreciation/Amortization:				
Improvements Other Than Buildings	18,574,472	699,491		19,273,963
Machinery and Equipment	1,155,208	116,695	( 10,900)	1,261,003
Right of Use Asset	13,332	35,495		48,827
Intangible Assets	<u>260,006</u>	<u>28,859</u>	<u>          </u>	<u>288,865</u>
Total Accumulated Depreciation/Amortization	<u>20,003,018</u>	<u>880,540</u>	( 10,900)	<u>20,872,658</u>
Total Capital Assets, Being Depreciated/Amortized, Net	<u>10,318,346</u>	<u>675,643</u>	<u>          </u>	<u>10,993,989</u>
Governmental Activities Capital Assets, Net	\$ <u>13,172,107</u>	\$ <u>1,200,772</u>	\$( <u>329,651</u> )	\$ <u>14,043,228</u>

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 7 - CHANGES IN CAPITAL ASSETS

(Cont.) Depreciation and amortization expense was charged to functions as follows:

General Government

Public Safety	\$ 46,047
Public Works	718,894
General Government	35,495
Culture and Recreation	<u>80,104</u>
Total Depreciation Expense - Governmental Activities	<u>\$ 880,540</u>

	<u>Balance January 1, 2023</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance December 31, 2023</u>
<u>Business-Type Activities:</u>				
Capital Assets, Not Being Depreciated/Amortized:				
Land	\$ 73,806			\$ 73,806
Construction in Progress	<u>120,934</u>	\$ <u>1,964,260</u>	\$( <u>336,356</u> )	<u>1,748,838</u>
Total Not Being Depreciated/ Amortized	194,740	1,964,260	(336,356)	1,822,644
Capital Assets, Being Depreciated/ Amortized:				
Improvements Other Than Buildings	17,064,899	611,105		17,676,004
Machinery and Equipment	134,549	10,730		145,279
Right of Use Asset	67,664	59,501		127,165
Intangible Assets	<u>244,864</u>	_____	_____	<u>244,864</u>
Total Being Depreciated/ Amortized	17,511,976	681,336	-	18,193,312
Less Accumulated Depreciation/ Amortization:				
Improvements Other Than Buildings	8,200,386	431,600		8,631,986
Machinery and Equipment	81,985	16,574		98,559
Right of Use Asset	13,332	12,911		26,243
Intangible Assets	<u>155,785</u>	<u>9,674</u>	_____	<u>165,459</u>
Total Accumulated Depreciation/ Amortization	<u>8,451,488</u>	<u>470,759</u>	_____ -	<u>8,922,247</u>
Total Capital Assets, Being Depreciated/ Amortized, Net	<u>9,060,488</u>	<u>210,577</u>	_____ -	<u>9,271,065</u>
Business-Type Activities Capital Assets, Net	<u>\$ 9,255,228</u>	<u>\$ 2,174,837</u>	<u>\$(336,356)</u>	<u>\$ 11,093,709</u>

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 7 - CHANGES IN CAPITAL ASSETS

(Cont.) Depreciation and amortization expense was charged to functions as follows:

<u>Business-Type Activities</u>	
Water Fund	\$ 304,423
Sewer Fund	<u>166,336</u>
Total Depreciation and Amortization Expense - Business - Type Activities	\$ <u>470,759</u>

Note 8 - LONG-TERM LIABILITIES

A summary of changes in long-term liabilities follows:

	Balance January 1, 2023	Increases	Decreases	Balance December 31, 2023	Due Within One Year
Primary Government:					
Government Activities:					
Direct Borrowing	\$ 126,252		\$( 39,690)	\$ 86,562	\$ 42,037
Lease Agreements	54,777	\$ 172,421	( 32,551)	194,647	34,139
Compensated Absences	<u>8,711</u>	<u>3,968</u>	( <u>8,711</u> )	<u>3,968</u>	<u>          </u>
Total Governmental Activities	189,740	176,389	( 80,952)	285,177	76,176
Business-Type Activities:					
SRF Loan C462035-02	1,105,401		( 69,022)	1,036,379	71,115
SRF Loan C461035-02		260,014		260,014	5,316
SRF Loan C462035-03		429,300		429,300	8,777
Leases Agreements	54,777	59,501	( 10,708)	103,570	12,047
Compensated Absences	<u>14,716</u>	<u>11,239</u>	( <u>14,716</u> )	<u>11,239</u>	<u>          </u>
Total Business-Type Activities	<u>1,174,894</u>	<u>760,054</u>	( <u>94,446</u> )	<u>1,840,502</u>	<u>97,255</u>
Total Primary Government	\$ <u>1,364,634</u>	\$ <u>936,443</u>	\$( <u>175,398</u> )	\$ <u>2,125,679</u>	\$ <u>173,431</u>

Long-term liabilities at December 31, 2023, is comprised of the following compensated absences, which are amounts due to employees for accrued sick leave. Payments will be made from:

General Fund	\$ <u>3,968</u>
Water Fund	\$ <u>8,429</u>
Sewer Fund	\$ <u>2,810</u>



DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 8 - LONG-TERM LIABILITIES

(Cont.) During, 2021, the District entered into a direct borrowing agreement with CapFirst Equipment Finance for the purchase of a street sweeper. The agreement requires five annual payments of \$47,158 at an interest rate of 5.76% and is secured by the street sweeper. Payments are made from governmental funds. The agreement had a balance of \$86,562 on December 31, 2023.

The South Dakota State Revolving Fund (SRF) Loan (C462035-02) is payable in quarterly payments of \$25,353, including interest on the 15<sup>th</sup> day of February, May, August, and November and will mature February 2036. The interest rate on the loan is 3.0%. Payments on the loan will be made from water system revenues. The loan is secured by a security interest in all water system income and revenues. The loan had a balance of \$1,036,379 on December 31, 2023.

The South Dakota State Revolving Fund (SRF) Loan (C461035-02) is payable in quarterly payments of \$3,951, including interest on the 15<sup>th</sup> day of January, April, July, and October and will mature April 2044. The interest rate on the loan is 2.0%. Payments on the loan will be made from sewer system revenues. The loan is secured by a security interest in all sewer system income and revenues. The loan had a balance of \$260,014 on December 31, 2023.

The South Dakota State Revolving Fund (SRF) Loan (C462035-03) is payable in quarterly payments of \$6,524, including interest on the 15<sup>th</sup> day January, April, July, and October and will mature April 2044. The interest rate on the loan is 2.0%. Payments on the loan will be made from water system revenues. The loan is secured by a security interest in all water system income and revenues. The loan had a balance of \$429,300 on December 31, 2023.

The annual requirements to amortize the direct borrowing and SRF loan as of December 31, 2023, are as follows:

Ending December 31,	<u>Direct Borrowing</u>		<u>SRF Loan (C462035-02)</u>		<u>SRF Loan (C461035-02)</u>		<u>SRF Loan (C462035-03)</u>		<u>Total</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 42,037	\$ 5,121	\$ 71,115	\$ 30,296	\$ 5,316	\$ 2,587	\$ 8,777	\$ 4,271	\$ 127,245	\$ 42,275
2025	44,525	2,633	73,273	28,139	10,792	5,013	17,819	8,277	146,409	44,062
2026			75,496	25,916	11,010	4,796	18,178	7,918	104,684	38,630
2027			77,786	23,625	11,232	4,574	18,544	7,552	107,562	35,751
2028			80,146	21,265	11,458	4,348	18,918	7,178	110,522	32,791
2029 - 2033			438,714	68,343	60,848	18,181	100,464	30,018	600,026	116,542
2034 - 2038			219,849	8,327	67,231	11,798	111,002	19,479	398,082	39,604
2039 - 2043					74,283	4,746	122,646	7,836	196,929	12,582
2044 - 2048					7,844	59	12,952	98	20,796	157
<b>Total</b>	<b>\$ 86,562</b>	<b>\$ 7,754</b>	<b>\$ 1,036,379</b>	<b>\$ 205,911</b>	<b>\$ 260,014</b>	<b>\$ 56,102</b>	<b>\$ 429,300</b>	<b>\$ 92,627</b>	<b>\$ 1,812,255</b>	<b>\$ 362,394</b>

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 9 - LEASES

On September 1, 2023, the District entered into a 20-year lease as Lessor for the use of a real estate parcel for the placement of communications equipment. An initial lease receivable was recorded in the amount of \$72,000. As of December 31, 2023, the value of both the lease receivable and lease related deferred inflow of resources was \$71,469. The lessee is required to make monthly payments of \$200. The District recognized lease revenue of \$531 during the fiscal year. Upon expiration of the lease term, the lease will automatically be renewed for additional 5-year terms under the same terms as the original lease.

The District leases office space in the Dakota Dunes Welcome Center building. Payments are made from the General Fund, the Water Fund and the Sewer Fund. The initial lease term was five years, terminating November 30, 2006, with three five-year renewal options. The District exercised the five-year renewal options in 2006, 2011, 2016, and 2021. The District has option to renew two additional five year periods after initial renewals have expired.

The District also leases a maintenance building and a cold storage facility. These leases were renewed during April 2015 for a five-year period, with five one-year renewal options. These leases were renegotiated during 2022 and signed and started in January 2023 for a five-year period.

The following are the minimum payments on existing leases:

<u>Years</u> <u>Ending</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 46,186	\$ 5,542	\$ 51,728
2025	47,118	4,610	51,728
2026	48,213	4,060	52,273
2027	50,781	2,670	53,451
2028	27,876	1,864	29,740
2029	26,247	1,321	27,568
2030	26,777	791	27,568
2031	<u>25,020</u>	<u>251</u>	<u>25,271</u>
	\$ <u>298,218</u>	\$ <u>21,109</u>	\$ <u>319,327</u>

Total rental expenditures for leases for the year ended December 31, 2023, were \$121,360, which includes the minimum lease amounts of \$45,460 and all expenses related to the leases.

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 10 - INTERFUND RECEIVABLE AND PAYABLE BALANCES

Net interfund receivable and payable balances at December 31, 2023, were:

<u>Fund</u>	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
Governmental Funds:		
General Fund	\$ 600,344	
Flood Prevention Fund		\$ 433,971
Enterprise Funds:		
Water	337,880	
Sewer	<u>          </u>	<u>504,253</u>
Total	\$ <u>938,224</u>	\$ <u>938,224</u>

Interfund receivable and payable balances represent amounts due to/from other funds. Additionally, the water and sewer funds share a common cash account so the interfund balance between the water and sewer fund is the sewer fund's share of the cash balance on hand in the water fund. The general and flood prevention funds also share a common cash account so the interfund balance between the general and flood prevention fund is the flood prevention fund's share of the cash balance on hand in the general fund. All interfund activity is expected to be repaid within one year.

Note 11 - RETIREMENT PLAN

*Plan Information*

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS). SDRS is a hybrid defined benefit plan designed with several defined contribution plan type provisions and is administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at <http://www.sdrs.sd.gov/publications.aspx>, or by writing to the SDRS, P.O. Box 1098, Pierre, South Dakota 57501-1098 or by calling (605) 773-3731.

*Benefits Provided*

SDRS has four classes of members: Class A general members, Class B public safety and judicial members, Class C Cement Plant Retirement Fund members, and Class D Department of Labor and Regulation members.

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 11 - RETIREMENT PLAN  
(Cont.) *Benefits Provided (Cont.)*

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirement benefits that do not meet the above criteria may be payable at a reduced level. Class A and B eligible spouses of Foundation members will receive a 60 percent joint survivor benefit when the member dies.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to the long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the 3<sup>rd</sup> quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 11 - RETIREMENT PLAN  
(Cont.) *Contributions*

Legislation enacted in 2021 reduced the minimum COLA from 0.5 percent to 0.0 percent. All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary, Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The District's share of contributions to the SDRS, for the years ended December 31, 2023, 2022, and 2021, equal to required contributions each year were as follows:

<u>Year</u>	<u>Amount</u>
2023	\$ 32,939
2022	\$ 31,482
2021	\$ 31,538

*Pension Assets, Pension Expense, and Deferred Outflows of Resources, and Deferred Inflows of Resources to Pensions*

At June 30, 2023, SDRS is 100.1% funded, and accordingly has a net pension asset. The proportionate share of the components of the net pension asset of SDRS, for the District as of the measurement period ending June 30, 2023, and reported by the District as of December 31, 2023, are as follows:

Proportionate share of net pension restricted for pension benefits	\$ 3,110,347
Less: Proportionate share of pension liability	<u>3,108,254</u>
Proportionate share of net pension asset	\$ <u><u>2,093</u></u>

At December 31, 2023, the District reported an asset of \$2,093 for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2023, and the total pension asset used to calculate the net pension asset was based on a projection of the District's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2023, the District's proportion was .02145000% which is a decrease of .0001340% from its proportion measured as of June 30, 2022.

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 11 - RETIREMENT PLAN

(Cont.) For the year ended December 31, 2023, the District recognized pension expense of \$8,684. At December 31, 2023, the District reported deferred outflows or resources and deferred inflows or resources related to pension from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 59,344	
Changes in assumption	71,578	\$ 104,631
Net difference between projected and actual earnings on pension plan investments	13,938	
Changes in proportion and difference between District contributions and proportionate share of contributions	1,153	279
District contributions subsequent to measurement date	<u>15,470</u>	<u>          </u>
Total	\$ <u>161,483</u>	\$ <u>104,910</u>

\$15,470 reported as deferred outflow of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (reduction of pension expense) as follows:

<u>Year Ended December 31,</u>	
2024	\$ 28,687
2025	( 31,295)
2026	40,743
2027	2,969
2028	<u>          </u>
Total	\$ <u>41,104</u>

*Actuarial Assumptions*

The total pension asset in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary Increases	Graded by years of service, from 7.66% at entry to 3.15% after 25 years of service
Discount Rate	6.50% net of plan investment expense. This is composed of an average inflation rate of 2.50% and real returns of 4.00%.
Future COLAs	1.91%

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 11 - RETIREMENT PLAN

(Cont.)

*Mortality Rates:*

- All mortality rates based on Pub-2010 amount-weighted mortality tables, projected generationally with improvement scale MP-2020

*Active and Terminated Vested Members:*

- Teachers, Certified Regents, and Judicial: PubT-2010
- Other Class A Members: PubG-2010
- Public Safety Members: PubS-2010

*Retired Members:*

- Teachers, Certified Regents, and Judicial Retirees: PubT-2010, 108% of rates above age 65
- Other Class A Retirees: PubG-2010, 93% of rates through age 74, increasing by 2% per year until 111% of rates at age 83 and above
- Public Safety Retirees: PubS-2010, 102% of rates at all ages

*Beneficiaries:*

- PubG-2010 contingent survivor mortality table

*Disabled Members:*

- Public Safety: PubS-2010 disabled member mortality table
- Others: PubG-2010 disabled member mortality table

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period of July 1, 2016 to June 30, 2022.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 11 - RETIREMENT PLAN

(Cont.) Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2023, (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Public Equity	56.3 %	3.8 %
Investment Grade Debt	22.8 %	1.7 %
High Yield Debt	7.0 %	2.7 %
Real Estate	12.0 %	3.5 %
Cash	<u>1.9 %</u>	0.8 %
Total	<u>100.0%</u>	

*Discount Rate*

The discount rate used to measure the total pension asset was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset.

*Sensitivity of liability (asset) to change in the discount rate*

The following presents the District's proportionate share of net pension liability (asset), calculated using the discount rate of 6.50%, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.50%) or one percentage point higher (7.50%) than the current rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
District's proportionate share of the net pension liability (asset)	\$ <u>429,118</u>	\$( <u>2,093</u> )	\$( <u>354,742</u> )

*Pension Plan Fiduciary Net Position*

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.



DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 12 - LITIGATION

At December 31, 2023 and the dating of this report, the District was not involved in any litigation.

Note 13 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended December 31, 2023, the District managed its risks as follows:

Liability Insurance - The District joined the South Dakota Public Assurance Alliance (SDPAA), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the SDPAA is to administer and provide risk management services and risk sharing facilities to the members and to defend and protect the members against liability, to advise members on loss control guidelines and procedures, and provide them with risk management services, loss control and risk reduction information and to obtain lower costs for that coverage. The District's responsibility is to promptly report to and cooperate with the SDPAA to resolve any incident which could result in a claim being made by or against the District. The District pays a Members' Annual Operating Contribution, to provide liability coverage detailed below under an occurrence-made policy and the premiums are accrued based on the ultimate cost of the experience to date of the SDPAA member based on their exposure or type of coverage. The District pays an annual premium to the pool to provide coverage for torts, auto liability, and physical damage; and errors and omissions of public officials.

Effective October 5, 2021, the South Dakota Public Assurance Alliance (SDPAA) adopted a new policy on member departures. Departing Members will no longer be eligible for any partial refund of the calculated portion of the contributions which was previously allowed. The prior policy provided the departing Member with such a partial refund because the departing Member took sole responsibility for all claims and claims expenses whether reported or unreported at the time of their departure from the SDPAA. With such partial refund being no longer available, the SDPAA will now assume responsibility for all reported claims of a departing Member pursuant to the revised IGC.

Property and Casualty - The District carries a \$1,000 deductible for the automobile coverage, a \$2,500 deductible for machinery coverage, \$1,000 deductible for buildings, contents and municipal income, and \$250 deductible for miscellaneous property coverage.

The District does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have never exceeded the liability coverage.

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2023

Note 13 - RISK MANAGEMENT

(Cont.)

Workers' Compensation - The District joined the South Dakota Municipal League Workers' Compensation Fund (Fund), a public entity risk pool currently operating as a common risk management and insurance program for South Dakota local government entities. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of workers' compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The District's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any workers' compensation claims. The District pays an annual premium, to provide worker's compensation coverage for its employees, under a self-funded program and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. Coverage limits are set by state statute. The pool pays the first \$650,000 of any claim per individual. The pool has reinsurance, which covers up to statutory limits in addition to a separate combined employer liability limit of \$2,000,000 per incident.

The District does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have never exceeded the liability coverage over the past three years.

Unemployment Benefits - The District has elected to be self-insured and retain all risk for liabilities resulting from claims for unemployment benefits. During the year ended December 31, 2023, no claims for unemployment benefits were paid. At December 31, 2023, no claims had been filed for unemployment benefits and none are anticipated in the next fiscal year.

Note 14 - FLOOD EVENTS

During 2019, the District experienced flooding events due to rain and snow melt in the Missouri and Big Sioux River basins. The District incurred approximately \$947,000 of expenses related to efforts to mitigate the impact of these high river events. The costs were funded through use of liquid assets of the District. The District received some reimbursement from federal and state agencies during 2020. The District received all remainder reimbursements during 2021.

The State and Federal agency reimbursements received, and the flood prevention expenditures are recorded in the District's Flood Prevention Fund.

Note 15 - SUBSEQUENT EVENTS

In preparing the financial statements, the District has evaluated all subsequent events, for potential recognition or disclosure, through December 19, 2024, the date the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)

FOR THE YEAR ENDED DECEMBER 31, 2023

	South Dakota Retirement System Last 10 Years									
	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
District's proportion of the net pension liability (asset)	.0214500%	.0215840%	.0224360%	0.0238565%	0.0220937%	0.0212227%	0.0217985%	0.0239040%	0.0239951%	0.0255120%
District's proportionate share of net pension liability (asset)	\$( 2,094)	\$( 2,040)	\$( 171,821)	\$( 1,036)	\$( 2,341)	\$( 495)	\$( 1,978)	\$ 80,745	\$( 101,770)	\$(183,804)
District's covered employee payroll	\$ 553,258	\$ 515,398	\$ 509,146	\$ 523,574	\$ 507,996	\$ 446,998	\$ 435,889	\$ 445,670	\$ 446,698	\$ 446,133
District's proportionate share of the net pension liability (asset) as a percentage of its covered employee payroll	(0.38)%	(0.40)%	(33.75)%	(.20)%	(0.49)%	(0.11) %	(0.45)%	17.71%	(23.23)%	(41.20)%
Plan fiduciary net position as a percentage of the total pension liability (asset)	100%	100%	105%	100%	100%	100%	100%	97%	104%	107%

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS

FOR THE YEAR ENDED DECEMBER 31, 2023

South Dakota Retirement System  
Last 10 Years

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 32,939	\$ 31,482	\$ 31,538	\$ 29,497	\$ 30,480	\$ 26,820	\$ 26,153	\$ 26,740	\$ 26,802	\$ 25,309
Contributions in relation to the contractually required contribution	<u>32,939</u>	<u>31,482</u>	<u>31,538</u>	<u>29,497</u>	<u>30,480</u>	<u>26,820</u>	<u>26,153</u>	<u>26,740</u>	<u>26,802</u>	<u>25,309</u>
Contribution deficiency (excess)	<u>=</u>	<u>=</u>	<u>=</u>	<u>=</u>	<u>=</u>	<u>=</u>	<u>=</u>	<u>=</u>	<u>=</u>	<u>=</u>
District's covered employee payroll	\$ 548,983	\$ 524,698	\$ 525,629	\$ 491,621	\$ 507,996	\$ 446,998	\$ 435,889	\$ 445,670	\$ 446,698	\$ 421,819
Contributions as a percentage of covered employee payroll	6.00%	6.00%	6.00%	6.00%	6.00%	6.00%	6.00%	6.00%	6.00%	6.00%

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION  
LIABILITY (ASSET) AND SCHEDULE OF PENSION CONTRIBUTIONS

FOR THE YEAR ENDED DECEMBER 31, 2023

Changes from Prior Valuation

The June 30, 2023, Actuarial Valuation reflects no changes to the plan provisions or actuarial methods and one change to the actuarial assumptions from the June 30, 2022 Actuarial Valuation.

The details of the changes since the last valuation are as follows:

Benefit Provision Changes

During the 2023 Legislative Session no significant SDRS benefit changes were made and emergency medical services personnel prospectively became Class B Public Safety Members.

Actuarial Method Changes

No changes in actuarial methods were made since the prior valuation.

Actuarial Assumption Changes

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0% and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%.

As of June 30, 2022, the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (2.25%) was less than 100% and the July 2023 SDRS COLA was limited to a restricted maximum of 2.10%. For the June 30, 2022 Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA assumption of 2.10%.

As of June 30, 2023, the FVFR assuming future COLA's equal to the baseline COLA assumption of 2.25% is again less than 100% and the July 2024 SDRS COLA is limited to a restricted maximum of 1.91%. The July 2024 SDRS COLA will equal inflation, between 0% and 1.91%. For this June 30, 2023 Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA of 1.91%.

Actuarial assumptions are reviewed for reasonability annually and reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2027 Actuarial Valuation and any recommended changes approved by the Board of Trustees are anticipated to be first implemented in the June 30, 2027 Actuarial Valuation.

OTHER SUPPLEMENTARY INFORMATION

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

OTHER SUPPLEMENTARY INFORMATION

BUDGETARY COMPARISON SCHEDULE - GENERAL FUND

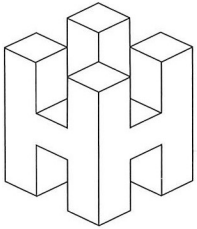
FOR THE YEAR ENDED DECEMBER 31, 2023

	<u>Budgeted Amounts Original and Final</u>	<u>Actual Amounts (Budgetary Basis)</u>	<u>Variance Positive (Negative)</u>
<u>REVENUES</u>			
Property Taxes	\$ 1,968,348	\$ 1,979,452	\$ 11,104
Franchise Taxes	65,500	53,429	(12,071)
Charges for Services	2,200	1,955	(245)
Interest	20,000	81,172	61,172
Rental Income	2,250	2,781	531
Miscellaneous	3,200	6,328	3,128
Total Revenues	<u>2,061,498</u>	<u>2,125,117</u>	<u>63,619</u>
<u>EXPENDITURES</u>			
General Government	475,204	434,788	40,416
Public Safety	132,918	133,652	(734)
Public Works	430,075	437,331	(7,256)
Culture and Recreation	361,500	409,692	(48,192)
Capital Outlay	614,000	585,550	28,450
Debt Service		79,709	(79,709)
Total Expenditures	<u>2,013,697</u>	<u>2,080,722</u>	<u>\$ (67,025)</u>
Excess of Revenues over Expenditures	47,801	44,395	
<u>OTHER FINANCING SOURCES (USES)</u>			
Leases Issued		172,421	
Proceeds from Sale of Capital Assets		3,000	
Total Other Financing Sources (Uses)	<u>-</u>	<u>175,421</u>	
Net Change in Fund Balance	<u>\$ 47,801</u>	<u>219,816</u>	
Fund Balance - Beginning of Year		<u>4,223,877</u>	
Fund Balance - End of Year		<u>\$ 4,443,693</u>	

NOTES:

1. The District does not have a state imposed requirement for a legally adopted budget; but is required to submit an annual budget to Union County. This budgetary comparison schedule is presented for supplementary analysis purposes and compares actual operating results for the general fund with amounts budgeted and approved by the District's Board of Supervisors.
2. The budget is prepared in accordance with the modified accrual basis of accounting.





**HENJES, CONNER &  
WILLIAMS, P.C.**

CERTIFIED PUBLIC ACCOUNTANTS

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING  
STANDARDS***

Board of Supervisors  
Dakota Dunes Community Improvement District  
Dakota Dunes, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, and each major fund of DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT (the District), Dakota Dunes, South Dakota, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 19, 2024.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be a material weakness and a significant deficiency.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and responses as item 2023-001 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the schedule of findings and responses as item 2023-002 to be a significant deficiency.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **The District's Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's response to the findings identified in our audit and described in the accompanying schedule of findings and responses. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

*Henzes, Lerner, & Williams, P.C.*

Certified Public Accountants

Dakota Dunes, South Dakota  
December 19, 2024

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

SCHEDULE OF FINDINGS AND RESPONSES

DECEMBER 31, 2023

Part I: Summary of the Independent Auditor's Results:

- (a) An unmodified opinion was issued on the financial statements.
- (b) Deficiencies classified as a material weakness and a significant deficiency in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose non-compliance, which is material to the financial statements.
- (d) See Schedule of Prior Audit Findings for the status of prior audit findings.

Part II: Findings Related to the Financial Statement Audit

Material Weakness:

2023-001 Financial Accounting - Recording Errors

*Condition* - We noted material errors on the District's annual financial records related to Lease Liabilities and Donated Capital. This is a repeat finding.

*Criteria* - Proper financial reporting requires that transactions be recorded accurately and completely.

*Cause* - Material adjustments had to be made to accurately reflect financial position and properly present certain transactions.

*Effect* - Financial statements that are not prepared completely and accurately diminish the reliability of the financial data supplied to users.

*Recommendation* - Care should be taken to properly report all transactions to allow the preparation of financial statements that are complete and accurate in accordance with U.S. generally accepted accounting principles.

*Response* - The District will strive to properly record transactions to allow for accurate financial statement preparation.

SCHEDULE OF FINDINGS AND RESPONSES

DECEMBER 31, 2023

Part II: Findings Related to the Financial Statement Audit (Cont.)

Significant Deficiency:

2023-002 Financial Statement Preparation

*Condition* - The District does not have a system of internal control over the preparation of the financial statements and note disclosures. This is a repeat finding.

*Criteria* - The financial statements are the responsibility of the District's management. A system of internal control over financial reporting includes controls over financial statement preparation, including note disclosures.

*Cause* - The District does not have the resources available to draft the financial statements and note disclosures.

*Effect* - Subject to District review and approval, Henjes, Conner, & Williams, PC prepared various reclassification journal entries and drafted the financial statements and note disclosures.

*Recommendation* - We recommend that management and the Board review the process for financial statement preparation in order to maximize internal controls.

*Response* - The District reviews the financial statements and note disclosures and makes changes as appropriate. The District understands the nature of the control deficiency and will continue to assess the cost/benefit of designing and implementing controls over financial statement preparation.

DAKOTA DUNES COMMUNITY IMPROVEMENT DISTRICT

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

FOR THE YEAR ENDED DECEMBER 31, 2023

STATUS OF PRIOR AUDIT FINDINGS

2022-001 Financial Accounting - Recording Errors

*Condition* - We noted material errors on the District's annual financial records related to Property Tax Receivable and Accounts Payable.

*Status* - Other material adjustments were identified in the current audit period. See finding 2023-001 for similar current year finding.

2022-002 Financial Statement Preparation

*Condition* - The District does not have a system of internal control over the preparation of the financial statements and note disclosures.

*Status* - The District has determined that the costs outweigh the benefits and has continued to have the auditor draft the financial statements and note disclosures. See finding 2023-002 for similar current year finding.